Independent Auditor's Report and Financial Statement with Supplementary Information

For the Year Ended December 31, 2018

THE MENSE CPA FIRM, LLC Certified Public Accountants

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The Mense CPA Firm, LLC

MEMBERS OF
MISSOURI SOCIETY OF CPA'S
AMERICAN INSTITUTE OF CPA'S

CERTIFIED PUBLIC ACCOUNTANTS

To the Mayor and City Council City of Baxter Springs, Kansas

INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balance of City of Baxter Springs, Kansas, a municipality, as of and for the year ended December 31, 2018 and the related notes to the financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note 1; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the *Kansas Municipal Audit and Accounting Guide*. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the City of Baxter Springs, Kansas on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City of Baxter Springs, Kansas as of December 31, 2018, or changes in financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the City of Baxter Springs, Kansas as of December 31, 2018, and the aggregate receipts and expenditures for the year ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note 1.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balance (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget and individual fund schedules of regulatory basis receipts and expenditures-actual and budget (Schedules 1 and 2 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the *Kansas Municipal Audit and Accounting Guide*. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional

procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

The Mense CPA Firm, LLC Certified Public Accountants

Joplin, Missouri August 20, 2019

CITY OF BAXTER SPRINGS, KANSAS Summary Statement of Receipts, Expenditures, and Unencumbered Cash Regulatory Basis For the Year Ended December 31, 2018

	B B	Beginning	Prior Year					Er.	Ending	Encum	Add	H	Ending
Funds	Car	Cash Balance	Encumbrances		Receipts	Exi	Expenditures	Cash	Cash Balance	and A	and Accounts Payable	В	Cash Balance
General Funds: General	€9	486.765	· ~	69	1.745.996	65	1.766 239	¥	466 522	¥	131 057	¥	072 703
Special Purpose Funds:				•			521600.61	•	2000)	100,101)	616,166
Transient Guest		14,936	•		5,573		13,461		7.048		٠		7.048
Special Highway		176,849			194,475		203,639		167,685		,		167,685
Library		13,519	•		109,009		109,009		13,519				13.519
Library Employee Benefits		2,017			16,470		16,470		2,017		1		2,017
Recreation		6,322			7,362		7,362		6,322		1		6,322
Museum		6,532	1		70,015		70,015		6,532		í		6,532
Industrial Development		883	•		35		ı		918		1		918
Special Liability		84,668	•		260		1		84,928		1		84.928
Municipal Equipment		204,250	•		20,374		•		224,624		•		224,624
Capital Improvement		50,199	E		ľ				50,199		1		50,199
Drug Forfeiture		419	1		1		419		1		i		ı
Employee Benefits		364,633	•		340,439		364,697		340,375		201		340,576
Special Parks and Recreation		215	•		276		283		208		1		208
Fire Ordinance 711		1	70		1		1				į)
Memorial		1,898			1,925		845		2,978		ı		2,978
Public Improvement Sales Tax			•		280,136		1		280,136				280,136
Bond and Internet Funds:													
Debt Service		25,675			364,595		360,343		29,927		•		29,927
Business Funds:		903 000			210000								
Water		209,398			1,436,613		711,746		8/4,46/		20,263		894,730
Cable Television		17.875			208,003		20.726		881,057		109,217		990,274
Refuse		42,936	•		239,277		239,311		42,902				42,902
Trust Funds: Cemetery Pernetual Care		64 652	,		150				64 803				
control t obcum one		200,50		1	001				04,802				64,802
Total Reporting Entity	8	2,689,441	€	~	5,343,588	↔	4,485,863	8	3,547,166	€	260,738	€9	3,807,904
Composition of Cash:								Checki Checki Cash or	Checking Account - American Bank Checking Account - Baxter State Bank Cash on Hand	merican Baxter State	ank Bank	↔	3,806,004 700 1,200
												+	1

The notes to the financial statement are an integral part of this statement.

3,807,904

Total Reporting Entity

Notes to the Financial Statement December 31, 2018

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

I.A. INTRODUCTION

The City of Baxter Springs, Kansas, was incorporated in 1858 and operates as a second class city under the Statutes of the State of Kansas, (KSA 14-101 et. seq.). The City operates under a Mayor-Council form of government. Major services provided by the City include: Public Safety - Police and Fire, Highways and Streets, Sanitation, Health and Social Services, Culture - Recreation, Public Improvements, Planning and Zoning, and General Administrative Services. In addition, the City provides Water and Sewer Utility Services.

I.B. FINANCIAL REPORTING ENTITY

This financial statement presents the City of Baxter Springs, Kansas, (the municipality) as defined in K.S.A. 75-1117.

Related Municipal Entities: A related municipal entity is any legally separate municipal organization which was established to benefit the municipality or its' constituents. Related municipal entities are not required to be included in the City's audit by the Kansas Municipal Audit and Accounting Guide (KMAAG). Based upon the application of this criterion, the following is a brief review of potential related municipal entities:

<u>Library Board.</u> The City of Baxter Springs Library Board operates the City's public library. Acquisition or disposition of real property by the Board must be approved by the City. Bond issuances must also be approved by the City. The City levies taxes for the Library.

<u>Recreation Commission.</u> The City of Baxter Springs Recreation Commission oversees recreation activities. The Recreation Commission operates as a separate governing body but the City levies taxes for the recreation commission and the recreation commission has only the powers granted by statute, K.S.A. 12-1928.

Museum Board. The City of Baxter Springs Museum Board oversees the museum. The City levies taxes for the Museum Board. Bond issues must be approved by the City.

Notes to the Financial Statement December 31, 2018

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I.C. REGULATORY BASIS FUND TYPES

The accounts of the City are organized into funds each of which is considered to be a separate accounting entity. The operations of each fund is summarized by providing a separated set of self-balancing accounts. The following fund types are used by the City:

General Fund—the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

Special Purpose Fund—used to account for the proceeds of specific tax levies and other specific regulatory receipt sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

Bond and Interest Fund—used to account for the accumulation of resources, including tax levies, transfers from other funds and payment of general long-term debt.

Business Fund—funds financed in whole or in part by fees charged to users of the goods or services (i.e. enterprise and internal service fund etc.)

Trust Fund—funds used to report assets held in trust for the benefit of the municipal financial reporting entity (i.e. pension funds, investment trust funds, private purpose trust funds which benefit the municipal reporting entity, scholarship funds, etc.)

Notes to the Financial Statement December 31, 2018

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I.D. BASIS OF ACCOUNTING

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America. The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The municipality has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the regulatory basis of accounting.

I.E. BUDGETARY INFORMATION

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget.

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- 2. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
- 3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

Notes to the Financial Statement December 31, 2018

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I.E. BUDGETARY INFORMATION (CONTINUED)

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which, regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for capital project funds, trust funds, and the following special purpose fund:

Special Liability Fund Municipal Equipment Reserve Fund Capital Improvement Fund

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

I.F. ASSETS AND LIABILITIES

I.F.1. Cash and Investments

The City pools cash resources of its various funds to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable. The balance in the pool cash accounts is available to meet current operating requirements. Cash in excess of current requirements is invested in time deposits.

Additional cash and investment information is presented in Note III.A.

Notes to the Financial Statement December 31, 2018

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I.G. RECEIPTS AND EXPENDITURES

I.G.1. Sales Tax

The City of Baxter Springs, Kansas levies a 1% sales tax on taxable sales within the City. The tax is collected by the Kansas Department of Revenue and remitted to the City. The tax is placed in the General Fund to provide city services. Effective April 1, 2018 the City began collecting a 1% sales tax for the purpose of operating and maintaining levels of emergency services, law enforcement, public safety and infrastructure. The tax is placed in a special purpose fund.

I.G.2. Property Tax

Property taxes are an enforceable lien on property as of January 1. Taxes are levied on November 1 and are due and payable one-half on December 20th and one-half on May 10th of the ensuing year. Unpaid taxes become delinquent after the due dates.

The assessed valuation of tangible property for the calendar year 2018 for the purposes of taxation was \$21,361,710.

The tax levy per \$100.00 of assessed valuation of tangible property for the calendar year was \$5.80. The levy is composed of the sum of the legal tax levies for all funds with authorized levies.

Collection of current year property tax by the County Treasurer is not completed, apportioned, nor distributed to the various subdivisions until the succeeding year, such procedure being in conformity with governing state statutes. These taxes are used to finance budgeted expenditures for the succeeding year in accordance with Kansas Statutes.

I.G.3. Reimbursements

The City records reimbursable expenditures in the fund that makes the disbursement and records reimbursements as a receipt to the fund that receives the reimbursement. For purposes of budgetary comparisons, the expenditures are properly offset by the reimbursements under KMAAG regulatory basis accounting.

Notes to the Financial Statement December 31, 2018

II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

II.A. STATUTORY COMPLIANCE

The Special Parks and Recreation and Sewer Funds expenditures exceeded budgeted limits. (K.S.A. 79-2935).

III. DETAILED NOTES ON FUNDS AND ACCOUNTS

III.A. DEPOSITS AND INVESTMENTS

K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices.

Concentration of credit risk. State statutes place no limit on the amount the City may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial credit risk – deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. The City does not designate "peak periods". All deposits were legally secured at December 31, 2018.

Notes to the Financial Statement December 31, 2018

III. DETAILED NOTES ON FUNDS AND ACCOUNTS (CONTINUED)

III.A. DEPOSITS AND INVESTMENTS (CONTINUED)

At December 31, 2018, the City's carrying amount of deposits was \$3,876,704 and the bank balance was \$3,930,654. Ninety-nine percent of the bank balance was held by one bank resulting in a concentration of credit risk. Of the bank balance, \$250,700 was covered by federal depository insurance and \$3,679,954 was secured by securities held by the pledging financial institutions' agents in the City's name.

III.B. RESTRICTED ASSETS

The following amounts in the following funds are restricted as follows:

Totals	\$ 21,827
Vehicle Inspection Fees (Law Enforcement)	13,200
General Fund - Municipal Court Bonds	\$ 8,627

CITY OF BAXTER SPRINGS, KANSAS Notes to the Financial Statements December 31, 2018

IV. LONG-TERM DEBT

Changes in long-term liabilities for the City of Baxter Springs, Kansas for year ended December 31, 2018 were as follows:

Issue	Interest Rates	Date of Issue	Ar	Amount of Issue	Date of Final Maturity	Beg of	Balance Beginning of Year	Additions	Reductions/ Payments	Balance End of Year	of ar	Interest Paid
General Obligation Bonds: Series 2012 Series 2013 Series 2018	.40-1.75% .50-3.25% 3.00-3.625%	11/15/2012 9/15/2013 9/13/2018	8 8 8	1,805,000 1,390,000 530,000	8/1/2022 12/1/2024 12/1/1938	\$ 1,	\$ 1,020,000 890,000	\$ -	\$ 200,000 125,000	\$ 82	820,000 765,000 530,000	\$ 13,875 21,468
						\$ 1	\$ 1,910,000	\$ 530,000	\$ 325,000	\$ 2,115,000	1	\$ 35,343
KDHE Loan Sewer Project	3.57%	4/11/2000	⇔	622,243	9/1/2021	69	134,892	· ·	\$ 36,852	6 \$	98,040	\$ 4,489
Capital Leases Payable: Special Highway - Case 580 Backhoe and Loader Fire Denorment - Soott SCRA A imports (20)	2.75%	7/22/2015	€9 €	69,950	7/22/2018	€9	23,357	· ·	\$ 23,357	€9		\$ 17
Fire Department - Scott SCDA Alipacks (20) Fire Department - Ford F-350	2.50%	5/5/2016	A 6A	36,654	5/5/2019		16,632		12,422	4	49,714	2,168
Fire Department - Pierce Enforcer Pumper	3.98%	2/12/2016	69	473,689	3/12/2016		444,063	1	30,806	41	413,257	17,674
Special Highway and Sewer - Takeuchi Track Loader	2.50%	6/20/2016	69	102,400	6/13/2020		77,740	•	25,277	3	52,463	1,943
Special Highway - Case 580SN Backhoe and Loader	3.25%	3/1/2018	8	86,715	3/2/2022		1	86,715	•	~	86,715	1
Total Capital Leases Payable						\$	635,300	\$ 86,715	\$ 115,656	9 \$	606,359	\$ 22,075
Total Long-Term Debt						\$ 2	\$ 2,680,192	\$ 616,715	\$ 477,508	\$ 2,819,399	11	\$ 61,907

CITY OF BAXTER SPRINGS, KANSAS
Notes to the Financial Statements
December 31, 2018

IV. LONG-TERM DEBT (CONTINUED)

Current maturities of long-term debt and interest for the next five years and in five year increments through maturity are as follows:

Year	021 2022 2023 2024-2028 2029-2033 2034-2038 Total	560,000 \$ 365,000 \$ 160,000 \$ 220,000 \$ 145,000 \$ 165,000 \$ 2,115,000 20,308 - - - 98,040 56,647 58,742 37,444 239,832 - - 606,359	136,955 \$ 423,742 \$ 197,444 \$ 459,832 \$ 145,000 \$ 165,000 \$ 2,819,399	36,064 \$ 28,660 \$ 21,462 \$ 67,981 \$ 44,923 \$ 18,487 \$ 312,433 362 - 5,312 15,303 13,208 11,036 24,289 - 104,638	51,729 \$ 41,868 \$ 32,498 \$ 92,270 \$ 44,923 \$ 18,487 \$ 422,383	22 22 2 2 20 20
	2024-202	\$ 220,00	\$ 459,8	\$ 67,9	- 1	4 653 1
	023	160,000		21,462		
ar	2	↔	59	€	8	6
Ye	2022	365,000	423,742	28,660	41,868	165 610
		↔	€	≶	€	¥
	2021	360,000 20,308 56,647	436,955	36,064 362 15,303	51,729	199 691
		↔	8	↔	€	6
	2020	355,000 39,554 106,395	500,949	42,669 1,787 18,737	63,193	564 142
		↔		€9	8	6
	2019	345,000 38,178 107,299	\$ 490,477	52,187 3,163 22,065	\$ 77,415 \$ 63,193	CV1 V95 \$ C08 L95 \$
		↔	69	↔	8	4
		Principal: General Obligation Bonds KDHE Loan Capital Leases Payable	Total principal	Interest: General Obligation Bonds KDHE Loan Capital Leases Payable	Total interest	Total principal and interest

Notes to the Financial Statement December 31, 2018

V. CONDUIT DEBT

To provide for capital improvements, the City of Baxter Springs, Kansas issued Industrial Revenue Bonds, (Atec Steel, L.L.C.) Series 2007, in the amount of \$3,000,000. The bonds are special limited obligations of the City, and payable solely from revenues derived from certain fees, rentals, revenues and other amounts derived by the City from a lease between the City and Atec Steel, L.L.C. The bonds do not constitute an indebtedness of the City or a pledge of the general credit or taxing powers of the City; and accordingly, have not been reported in the accompanying financial statement.

These bonds were paid off during 2018.

VI. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of; damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City manages these various risks by carrying commercial insurance. There have been no significant reductions in insurance coverage. Settlements have not exceeded insurance coverage for the current or three prior years.

VII. INTERFUND TRANSFERS

Operating transfers were as follows:

From	То	Regulatory Authority	Amount
Cable Television Fund	Municipal Equipment Reserve Fund	KSA 12-825d	20,374

VIII. PENSION PLAN

Plan description

The City of Baxter Springs, Kansas participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 South Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

Notes to the Financial Statement December 31, 2018

VIII. PENSION PLAN (CONTINUED)

Contributions

K.S.A. 74-4919 and 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1 and KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate for the Death and Disability Program) and the statutory contribution rate was 8.39% for the fiscal year ended December 31, 2018. Contributions to the pension plan from City of Baxter Springs, Kansas were \$90,827 for the year ended December 31, 2018.

Net Pension Liability

At December 31, 2018, the City of Baxter Springs, Kansas's proportionate share of the collective net pension liability reported by KPERS was \$825,235. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017, which was rolled forward to June 30, 2018. The City of Baxter Springs, Kansas's proportion of the net pension liability was based on the ratio of the City of Baxter Springs, Kansas's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in this financial statement.

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publicly available on the website at www.kpers.org or can be obtained as described above.

Notes to the Financial Statement December 31, 2018

IX. OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS

Other Post Employment Benefits. As provided by K.S.A. 12-540, the City allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the City is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been quantified in this financial statement.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the City makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured.

Death and Disability Other Post Employment Benefits. As provided by K.S.A. 74-4927, disabled members in the Kansas Public Employees Retirement System (KPERS) receive long-term disability benefits and life insurance benefits. The plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. The employer contribution rate is set at 1% for the year ended December 31, 2018.

Compensated Absences. The City's policies regarding vacation and sick pay permit employees to accumulate a maximum of five weeks of vacation time and a maximum of 45 days of sick pay. Vacation time is paid to employees upon termination. Sick leave is forfeited upon termination. At December 31, 2018, management estimates that the value of accumulated vacation to not be material.

X. TAX ABATEMENTS

Neighborhood Revitalization Program

The City approved a Neighborhood Revitalization Program (NRP) on July 28, 2015, by the passage of Ordinance 902. Applicants must apply for the rebate during the five year program period. Applicants must meet the criteria of the program. There must be a minimum investment of \$5,000 for residential property and \$10,000 for commercial and/or industrial property, to receive the rebate.

Property taxes rebated under the NRP during 2018 were \$4,670.

Notes to the Financial Statement December 31, 2018

X. TAX ABATEMENTS (CONTINUED)

Other Tax Abatements

The City negotiates property tax agreements on an individual basis. The City has a tax abatement agreement with Six Pet Nutrition. The agreement exempts property from taxation as follows:

Tax Year	Percentage of Abatement
2013	100%
2014	100%
2015	100%
2016	100%
2017	100%
2018	80%
2019	60%
2020	40%
2021	40%
2022	20%
2023	0%

The amount of tax abated during 2018 was \$48,133.

XI. CONTINGENCIES

XI.A. LITIGATION

During the ordinary course of its operations the City is a party to various claims, legal actions and complaints. It is the opinion of the City's management and legal counsel that these matters are not anticipated to have a material financial impact on the City.

XI.B. GRANT PROGRAM INVOLVEMENT

In the normal course of operations, the City participates in various federal and state grant/loan programs from year to year. The grant/loan programs are often subject to additional audits by agents of the granting or loaning agency, the purpose of which is to ensure compliance with the specific conditions of the grant or loan. Any liability for reimbursement which may arise as a result of these audits cannot be reasonably determined at this time, although it is believed the amount, if any, would not be material.

Notes to the Financial Statement December 31, 2018

XII. SUBSEQUENT EVENTS

Management has evaluated the effects on the financial statement of subsequent events occurring through the date of this report, which is the date at which the financial statement was available to be issued.

REGULATORY – REQUIRED SUPPLEMENTARY INFORMATION

CITY OF BAXTER SPRINGS, KANSAS Summary of Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2018

Funds		Certified Budget	Adjus Qus Budg	Adjustment for Qualifying Budget Credits		Total Budget for Comparison		Expenditures Chargeable to Current Year		Variance - Over (Under)
General Funds: General	↔	1,786,976	€	4,000	€9	1.790.976	4	1.766.239	4	(787 40)
Special Purpose Funds:							E .)	
Transient Guest		19,102		•		19,102		13,461		(5.641)
Special Highway		217,753		86,715	€	304,468		203,639		(100,829)
Library		115,089		U		115,089		109,009		(080)
Library Employee Benefits		17,333		1		17,333		16,470		(863)
Recreation		13,600		1		13,600		7,362		(6,238)
Museum		74,262		1		74,262		70,015		(4,247)
Industrial Development		466		1		466		1		(66L)
Drug Forfeiture		419		1		419		419		
Employee Benefits		457,643		1		457,643		364,697		(92,946)
Special Parks and Recreation		87		1		87		283		196
Fire Ordinance 711		10,000		1		10,000		•		(10,000)
Memorial		2,031				2,031		845		(1,186)
Bond and Interest Funds:										•
Debt Service		380,443		1		380,443		360,343		(20,100)
Business Funds:										
Water		773,500		530,000		1,303,500		771,746		(531,754)
Sewer		341,420		•		341,420		541,596		200,176
Cable Television		31,656		ı		31,656		20,428		(11,228)
Refuse		250,000		Ĭ		250,000		239,311		(10,689)

General Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2018

			Variance -
	Antoni	Dudget	Over
Receipts:	Actual	Budget	(Under)
Taxes and Shared Receipts:			
Ad Valorem Property Tax	\$ 328,908	\$ 321,973	\$ 6,935
Delinquent Tax	24,124	10,302	13,822
Motor Vehicle Tax	47,530	60,278	(12,748)
Recreational Vehicle Tax	391	418	(27)
16/20 M Vehicle Tax	384	319	65
Commercial Vehicle Tax	1,022	364	658
Watercraft Tax	187	214	(27)
Sales Tax	764,655	742,325	22,330
Liquor Drink Tax	276	31	245
Grants	18,559		18,559
Fines	105,745	163,000	(57,255)
Community Building Fees	3,690	4,000	(310)
Vehicle Inspection Fees	7,740	9,000	(1,260)
Sale of Cemetery Lots	850	600	250
Grave Opening	8,300	10,000	(1,700)
Franchise Fees	294,760	258,000	36,760
Permits	1,540	1,000	540
Liquor Licenses	1,200	600	600
Cereal Malt Beverage Licenses	425	750	(325)
Swimming Pool Receipts	14,394	16,000	(1,606)
Animal Tags	279	300	(21)
Park and Camping Fees	1,960	2,000	(40)
Mowing and Weed Notices	6,729	1,500	5,229
Charges for Mowing and Demolition	2,904	-,	2,904
Charges for School Resource Officer	44,118		44,118
Donations	4,000		4,000
Other	27,795	3,000	24,795
Interest	8,457	350	8,107
	26,447	-	26,447
Sale of Property Neighborhood Revitalization Rebate	(1,373)	(2,025)	652
Total Receipts	\$ 1,745,996	\$ 1,604,299	\$ 141,697
Total Receipts	4 1,1.0,550		
Expenditures:	1 22.777		0 16061
City Clerk	\$ 78,161	\$ 62,100	\$ 16,061
Police	790,692	843,193	(52,501)
VIN Inspections (Law Enforcement)	8,052	30,238	(22,186)
Fire	237,534	143,573	93,961
Street	392,065	406,886	(14,821)
Community Services	21,427	11,550	9,877
Cemetery	59,295	72,675	(13,380)
Code Enforcement	37,681	48,874	(11,193)
Community Center	17,431	17,000	431
Swimming Pool	36,764	33,450	3,314
Capital Lease - Fire Truck	12,695	12,695	•
Capital Lease - Fire Equipment	25,962	25,962	(200)
Capital Lease - Fire Truck	48,480	48,780	(300)
Operating Transfers	-	30,000	(30,000)
Adjustment for Qualifying Budget Credits		4,000	(4,000)
Total Expenditures	\$ 1,766,239	\$ 1,790,976	\$ (24,737)
Receipts Over (Under) Expenditures	\$ (20,243)		
Unencumbered Cash, Beginning	486,765		
Unencumbered Cash, Ending	\$ 466,522		

Transient Guest Fund Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2018

	A	ctual	В	udget	Over Under)
Receipts: Guest Tax	\$	5,573	\$	10,000	\$ (4,427)
Expenditures: Convention and Tourism	\$	13,461	\$	19,102	\$ (5,641)
Receipts Over (Under) Expenditures	\$	(7,888)			
Unencumbered Cash, Beginning		14,936			
Unencumbered Cash, Ending	\$	7,048			

Special Highway Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year ended December 31, 2018

		Actual	Budget		Variance - Over (Under)
Receipts:	11	1101001	 28		(011011)
State of Kansas Gas Tax	\$	107,760	\$ 108,490	\$	(730)
Capital Lease Proceeds		86,715	 -		86,715
Total Receipts	\$	194,475	\$ 108,490	\$	85,985
Expenditures:					
Public Works	\$	166,655	\$ 179,532	\$	(12,877)
Capital Lease - Backhoe		23,374	24,611		(1,237)
Capital Lease - Track Loader		13,610	13,610		-
Adjustment for Qualifying Budget Credits		-	 86,715	0	(86,715)
Total Expenditures	\$	203,639	\$ 304,468	\$	(100,829)
Receipts Over (Under) Expenditures	\$	(9,164)			
Unencumbered Cash, Beginning		176,849			
Unencumbered Cash, Ending	\$	167,685			

Library Fund

Schedule of Receipts and Expenditures - Actual and Budget

Regulatory Basis

	A	ctual	Budget		Variance - Over (Under)	
Receipts:						
Taxes and Shared Receipts:						
Ad Valorem Property Tax	\$	90,238	\$	88,315	\$	1,923
Delinquent Tax		7,196		4,500		2,696
Motor Vehicle Tax		11,447		13,999		(2,552)
Recreational Vehicle Tax		93		97		(4)
16/20 M Vehicle Tax		132		74		58
Commercial Vehicle Tax		237		85		152
Watercraft Tax		43		50		(7)
Neighborhood Revitalization Rebate		(377)		(555)		178_
Total Receipts	\$	109,009	\$	106,565	\$	2,444
Expenditures:						
Appropriations to Library Board	\$	109,009	\$	115,089	\$	(6,080)
Receipts Over (Under) Expenditures	\$	- 1				
Unencumbered Cash, Beginning		13,519				
Unencumbered Cash, Ending	\$	13,519				

Library Employee Benefits Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year ended December 31, 2018

						riance - Over
		Actual Budget		(Under)		
Receipts:						
Taxes and Shared Receipts:						
Ad Valorem Property Tax	\$	13,584	\$	13,288	\$	296
Delinquent Tax		1,121		700		421
Motor Vehicle Tax		1,745		2,138		(393)
Recreational Vehicle Tax		14		15		(1)
16/20 M Vehicle Tax		20		11		9
Commercial Vehicle Tax		36		13		23
Watercraft Tax		7		8		(1)
Neighborhood Revitalization Rebate		(57)		(83)	-	26
Total Receipts	\$	16,470	\$	16,090	\$	380
Expenditures:						
Appropriations to Library Board	_\$	16,470	\$	17,333	\$	(863)
Receipts Over (Under) Expenditures	\$	-				
Unencumbered Cash, Beginning	_	2,017				
Unencumbered Cash, Ending	\$	2,017				

Recreation Fund Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

					V	ariance -
						Over
	<i>F</i>	Actual	I	Budget	(Under)	
Receipts:						
Taxes and Shared Receipts:						
Ad Valorem Property Tax	\$	5,048	\$	4,930	\$	118
Delinquent Tax		895		700		195
Motor Vehicle Tax		1,380		1,741		(361)
Recreational Vehicle Tax		11		12		(1)
16/20 M Vehicle Tax		14		9		5
Commercial Vehicle Tax		30		11		19
Watercraft Tax		5		6		(1)
Neighborhood Revitalization Rebate		(21)		(31)		10
Total Receipts	\$	7,362	\$	7,378	\$	(16)
Expenditures:						
Appropriation to Recreation Commission	\$	7,362	\$	13,600	\$	(6,238)
Receipts Over (Under) Expenditures	\$	-				
Unencumbered Cash, Beginning	if	6,322				
Unencumbered Cash, Ending	\$	6,322				

Museum Fund

Schedule of Receipts and Expenditures - Actual and Budget

Regulatory Basis

		Actual	ī	Dudget		ariance - Over Under)
		Actual		Budget		Olider)
Receipts:						
Taxes and Shared Receipts:						
Ad Valorem Property Tax	\$	57,878	\$	56,660	\$	1,218
Delinquent Tax		4,384		2,700		1,684
Motor Vehicle Tax		7,664		9,424		(1,760)
Recreational Vehicle Tax		62		65		(3)
16/20 M Vehicle Tax		80		50		30
Commercial Vehicle Tax		160		57		103
Watercraft Tax		29		34		(5)
Neighborhood Revitalization Rebate		(242)		(356)		114
Neighborhood Revitalization Revate	1	(212)		(220)		
Total Receipts	\$	70,015	\$	68,634	\$	1,381
Expenditures:	Φ.	70.015	¢.	74.262	¢	(4.247)
Appropriation to Museum Bond	\$	70,015	\$	74,262	\$	(4,247)
Receipts Over (Under) Expenditures	\$	-				
Unencumbered Cash, Beginning		6,532				
Unencumbered Cash, Ending	\$	6,532				

Industrial Development Fund Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2018

	Actual	B	udget	Variance - Over (Under)
Receipts:				
Taxes and Shared Receipts: Delinquent Tax	\$ 35	\$	_	\$ 35
Expenditures: Economic Development	\$ 	\$	799	\$ (799)
Receipts Over (Under) Expenditures	\$ 35			
Unencumbered Cash, Beginning	 883			
Unencumbered Cash, Ending	\$ 918			

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Special Liability Fund
Schedule of Receipts and Expenditures
Regulatory Basis
For the Year ended December 31, 2018

Receipts: Taxes and Shared Receipts: Ad Valorem Property Tax Delinquent Tax 16/20 M Vehicle Tax	\$	3 255 2
Total Receipts	_\$	260
Expenditures: Insurance	\$	
Receipts Over (Under) Expenditures	\$	260
Unencumbered Cash, Beginning		84,668
Unencumbered Cash, Ending	\$	84,928

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Municipal Equipment Fund Schedule of Receipts and Expenditures Regulatory Basis For the Year ended December 31, 2018

Receipts: Operating Transfers	\$ 20,374
Expenditures: Capital Outlay	\$
Receipts Over (Under) Expenditures	\$ 20,374
Unencumbered Cash, Beginning	 204,250
Unencumbered Cash, Ending	\$ 224,624

Schedule 2-K

CITY OF BAXTER SPRINGS, KANSAS

Capital Improvement Fund
Schedule of Receipts and Expenditures
Regulatory Basis
For the Year ended December 31, 2018

Receipts: Operating Transfers	\$
Expenditures: Capital Outlay	
Receipts Over (Under) Expenditures	\$ -
Unencumbered Cash, Beginning	 50,199
Unencumbered Cash, Ending	\$ 50,199

Drug Forfeiture Fund Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2018

	Actual	al Budget			Variance - Over (Under)			
Receipts: Intergovernmental Receipts	\$ -	\$	-	\$	-			
Expenditures: Public Safety	\$ 419	\$	419	\$				
Receipts Over (Under) Expenditures	\$ (419)							
Unencumbered Cash, Beginning	 419							
Unencumbered Cash, Ending	\$ -							

Employee Benefits Fund Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2018

				V	ariance -
					Over
	 Actual		Budget	(Under)	
Receipts:					
Taxes and Shared Receipts:					
Ad Valorem Property Tax	\$ 259,954	\$	254,312	\$	5,642
Delinquent Tax	28,934		17,000		11,934
Motor Vehicle Tax	50,380		60,723		(10,343)
Recreational Vehicle Tax	406		421		(15)
16/20 M Vehicle Tax	632		321		311
Commercial Vehicle Tax	1,029		368		661
Watercraft Tax	188		216		(28)
Neighborhood Revitalization Rebate	(1,084)	4	(1,597)		513
Total Receipts	\$ 340,439	\$	331,764		8,675
Expenditures:					
General Government	\$ 364,697	\$	457,643	\$	(92,946)
Receipts Over (Under) Expenditures	\$ (24,258)				
Unencumbered Cash, Beginning	364,633				
Unencumbered Cash, Ending	\$ 340,375				

Special Parks and Recreation Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2018

	Δ	ctual	Budget		Variance - Over (Under)	
Receipts: Liquor Drink Tax	\$	276	\$	31	\$	245
Expenditures: Kansas Department of Commerce Recreation	\$	148 135	\$	87	\$	148 48
Kansas Department of Commerce	\$	283	\$	87	\$	196
Receipts Over (Under) Expenditures	\$	(7)				
Unencumbered Cash, Beginning		215				
Unencumbered Cash, Ending	\$	208				

Fire Ordinance 711 Fund Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2018

	Actual Budget					Variance - Over (Under)		
Receipts: Other	\$		\$	10,000	\$	(10,000)		
Expenditures: Public Works	\$		\$	10,000	\$	(10,000)		
Receipts Over (Under) Expenditures	\$	-						
Unencumbered Cash, Beginning								
Unencumbered Cash, Ending	\$	_						

Memorial Fund Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2018

	Actual		Bu	dget	Variance - Over (Under)		
Receipts: Donations	\$	1,925	\$	-	\$	1,925	
Expenditures: Recreation	\$	845	\$	2,031	\$	(1,186)	
Receipts Over (Under) Expenditures	\$	1,080					
Unencumbered Cash, Beginning		1,898					
Unencumbered Cash, Ending	\$	2,978					

Public Improvement Sales Tax Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year ended December 31, 2018

Receipts: Sales Tax	\$ 280,136
Expenditures: Capital Outlay	\$ -
Receipts Over (Under) Expenditures	\$ 280,136
Unencumbered Cash, Beginning	
Unencumbered Cash, Ending	\$ 280,136

Debt Service Fund

Schedule of Receipts and Expenditures - Actual and Budget

Regulatory Basis

					V	ariance - Over
		Actual	Budget			(Under)
Receipts:						
Taxes and Shared Receipts						
Ad Valorem Property Tax	\$	362,731	\$	355,574	\$	7,157
Delinquent Tax		3,375		1,000		2,375
16/20 M Vehicle Tax		5		-		5
Neighborhood Revitalization Rebate		(1,516)		(2,233)		717
Total Receipts	\$	364,595	\$	354,341	\$	10,254
Expenditures:						
Principle	\$	325,000	\$	325,000	\$	_
Interest and Fees	*	35,343		35,443		(100)
Cash Basis Reserve		-		20,000		(20,000)
	-					
Total Expenditures	\$	360,343	\$	380,443	\$	(20,100)
Receipts Over (Under) Expenditures	\$	4,252				
Unencumbered Cash, Beginning		25,675				
Unencumbered Cash, Ending	\$	29,927				

Water Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

					,	Variance -
		A . 4 1		Dudant		Over
Danainta	-	Actual		Budget	-	(Under)
Receipts: Charges for Services	\$	874,133	\$	900,000	\$	(25,867)
Sales Tax	Φ	18,242	Ψ	500,000	Ψ	18,242
Proceeds from Sale of Bonds		530,000		_		530,000
Other		14,240		_		14,240
Other		14,240			-	14,240
Total Receipts	\$	1,436,615	\$	900,000	\$	536,615
Expenditures:						
Personal Services	\$	245,210	\$	400,000	\$	(154,790)
Contractual Services		83,778		90,000		(6,222)
Commodities		248,623		215,000		33,623
Water Protection Fee		7,388		8,000		(612)
Sales Tax		18,467		15,500		2,967
Maintenance		63,529		5,000		58,529
Capital Outlay		29,881		35,000		(5,119)
Other		16,016		5,000		11,016
Bond Issuance Costs		22,148				22,148
Water Project		36,706		-		36,706
Adjustments for Qualifying Budget Credits				530,000	1	(530,000)
Total Expenditures	\$	771,746	\$	1,303,500	\$	(531,754)
Receipts Over (Under) Expenditures	\$	664,869				
Unencumbered Cash, Beginning		209,598				
Unencumbered Cash, Ending	\$	874,467				

Sewer Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

		Actual	Budget		Variance - Over (Under)	
Receipts:						
Charges for Services	\$	455,263	\$	435,000	\$ 20,263	
Intergovernmental Receipts		51,445		1-	51,445	
Other		1,295		-	1,295	
Total Receipts	\$	508,003	\$	435,000	\$ 73,003	
Expenditures:						
Personal Services	\$	201,551	\$	146,469	\$ 55,082	
Contractual Services		32,401		35,000	(2,599)	
Commodities		83,588		88,000	(4,412)	
KDHE Loan Payment		41,341		41,341	-	
Other		2,572		3,000	(428)	
Maintenance		162,473		9,000	153,473	
Capital Outlay		4,060		5,000	(940)	
Capital Lease - Track Loader	3-3-3	13,610		13,610	 -	
Total Expenditures	\$	541,596	\$	341,420	\$ 200,176	
Receipts Over (Under) Expenditures	\$	(33,593)				
Unencumbered Cash, Beginning		914,650				
Unencumbered Cash, Ending	\$	881,057				

Cable Television Fund Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

				Variance - Over
	Actual	 Budget	(Under)	
Receipts: Charges for Services Sales Tax	\$ 2,569 34	\$ -	\$	2,569 34
Total Receipts	\$ 2,603	\$ _	\$	2,603
Expenditures: Other Operating Transfers	\$ 54 20,374	\$ 31,656	\$	54 (11,282)
Total Expenditures	\$ 20,428	\$ 31,656	\$	(11,228)
Receipts Over (Under) Expenditures	\$ (17,825)			
Unencumbered Cash, Beginning	 17,825			,
Unencumbered Cash, Ending	\$ _			

Refuse Fund

Schedule of Receipts and Expenditures - Actual and Budget

Regulatory Basis

	A control in the production of			Dudoot	Variance - Over (Under)		
Receipts:		Actual		Budget		(Under)	
Charges For Services	\$	239,277	\$	230,000	\$	9,277	
Expenditures: Sanitation	\$	239,311	\$	250,000	\$	(10,689)	
Receipts Over (Under) Expenditures	\$	(34)					
Unencumbered Cash, Beginning		42,936					
Unencumbered Cash, Ending	\$	42,902					

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Cemetery Perpetual Care Fund Schedule of Receipts and Expenditures Regulatory Basis For the Year ended December 31, 2018

Receipts: Sale of Cemetery Lots	\$ 150
Expenditures: Public Works	\$
Receipts Over (Under) Expenditures	\$ 150
Unencumbered Cash, Beginning	 64,652
Unencumbered Cash, Ending	\$ 64,802